

29 August 2008

Ms K Noonan  
Department Secretary  
via email - [kirrily.noonan@dpi.vic.gov.au](mailto:kirrily.noonan@dpi.vic.gov.au)

Dear Kirrily

## **RE: PROPOSED RESOURCES INDUSTRY LEGISLATION AMENDMENT**

CMPPA fully supports the submission made by the VLPA as presented on August 28, 2008.

A key outcome of the CMPPA's 'Statement of Purpose' is to demonstrate our commitment to the:

- Viability of the industry;
- Protection of the environment; and
- Community in which it exists.

Our members are small to medium enterprises (SME). Such SMEs are the driving force behind the extractive industries and hold a substantial percentage of the state's tonnage output. These operations are responsible for all new Work Authority applications made in the last two years and the majority in the last 10 years.

Having had ten days to consider the consultation paper, we have not had the opportunity to consult in depth with all our membership to assist you in your deliberations. That said, from the limited consultations that have been undertaken we have identified three areas that Members totally oppose – namely 'Duty to Consult', 'Rehabilitation' and 'Merging'.

*CMPPA contends that changes proposed in the consultation paper will further reduce sustainable viability of these SMEs.*

### **Duty to Consult**

CMPPA Members contend that introducing a further "Duty to Consult" obligation beyond that currently enshrined in the planning process will result in significant additional financial imposts. This will severely jeopardise our Members' sustainable viability, as they will impact most adversely on SMEs who are unable to amortize such costs over their limited tonnage outputs.

Concerns regarding this additional obligation are highlighted by increases in legislative obligations for referrals over the last 5 years, which have already created an unpredictable and prohibitive financial impost, driving the number Work Authority applications down.

We would welcome the opportunity to work with the DPI to address the perceived information asymmetry that apparently gives rise to this proposed duplication. We have enjoyed working with the DPI to ensure the long term viability of SMEs in the extractive industry.

A previous example of the DPI and CMPPA working in such a cooperative partnership has been the upgrading of OHS management which efficiently and cost effectively addressed the issues at hand.

In the absence of an opportunity to redress the proposed duplicity of obligations, our Members will be confronted with unbearable financial imposts that will negatively impact upon their businesses' to the probable extent of undermining their viability. Our Members have reiterated the consequence of this scenario there will be a reduction in the number of Work Authority applications and thereafter a shortage of construction materials to meet the State's ever increasing population and increasing needs will create a less competitive market.

## Rehabilitation

Our Members do not support increasing their liability exposure to “any potential long term degradation”, introducing self assessment, and ceasing to return the rehabilitation bond within 6 years.

Such changes will further jeopardise their sustainable viability, and will place inequitable and unfair outcomes upon SMEs as it is not definable, it is not limited in time, there are increased operational charges, there is no closure, the DPI has no accountability and redress is not provided for.

The Association maintains a continued interest in alternative methods to providing the security for the rehabilitation bond liabilities and again look forward to working with the DPI on any regulations which are developed whereby it is hoped this issue can be more satisfactorily addressed.

## Merger

CMPA contends that the *Extractive Industries Development Act* has enhanced the quality of operator and the diversity of providers throughout the State since its inception in 1966.

The “*Review of the efficient regulation of Victoria’s extractive industry*” did not give due consideration to the significant value gained by the State in maintaining a separate Act. Victoria enjoys a distribution of ownership not equalled in any other state resulting in a highly skilled workforce and competitive market.

CMPA feels that opportunity may have been lost as a result of focusing solely on merging the acts. Unproven issues and the resultant regulatory changes have been put forward in an attempt to address merging more so than improving legislation for the extractive industries.

Merging the EID Act into the MRSD Act to be consistent with other jurisdictions should not be the sole reason for decision making, especially where it will:

- Remove the appropriate ‘light touch’ regulatory approach;
- Increase our duties and therefore red tape;
- Create industry and community confusion; and
- Create additional and unnecessary fiscal imposts.

There are issues within the consultation paper that are supported by the CMPA, and others raised previously that need to be addressed.

Those within the consultation paper:

- Codes of Practice within the extractive industry
- Changes to Work Plan requirements linked to Codes of Practice
- Work Authority – Landowners consent
- Transfer and splitting Work Authorities

Those raised in the past:

- Protection and efficient use of resources
- Whole of government agreement reached for DPI to be the lead agency for approvals
- Royalty scheme be reviewed
- Prevention of Work Authority encroachment

## Summary

Our limited discussions with Members have identified the ‘Duty to Consult’, changes to ‘Rehabilitation’, and ‘Merging’ as contentious issues. These issues, as proposed, present SMEs with high-risk financial imposts, both at application and on an on-going basis. The nature and projected extent of these imposts threatens the sustainable viability of many of our Members’ livelihoods and therefore their long-term participation in the State’s extractive industry.

On a final note, it must be fully understood that local SMEs maintain affordable housing and road networks by producing a competitive environment, and will be disadvantaged if the current proposal is approved and that ownership will be polarised over time to large, global, corporate entities at huge additional cost to the State.

Yours sincerely



Ron Kerr  
Honorary CEO

23 September 2008

The Hon Peter Batchelor, MP  
Minister for Energy and Resources  
GPO Box 4440  
**MELBOURNE VIC 3001**

Dear Minister

## **PROPOSED RESOURCES INDUSTRY LEGISLATION AMENDMENT**

This letter is written on behalf of the combined membership of the Construction Material Processors Association (CMPA) and the Victorian Limestone Producers Association (VLPA).

Our membership is comprised of privately owned small to medium enterprises (SMEs). Holding a majority percentage of the State's tonnage output, SMEs are the driving force behind Victoria's extractive industries.

In furtherance of this claim, SMEs are responsible for all Work Authority applications made in the last two years as well as the majority of applications submitted and approved over the last 10 years.

Discussion with members has identified the following issues as the most contentious of those encompassed in the proposed merger of the *Extractive Industries Development Act 1995* (EIDA) and the *Mining Resources (Sustainable Development) Act 1990* (MRSDA):

- The Duty to Consult; and
- Changes to the Rehabilitation Bond.

These issues, as proposed under the merger of the respective Acts, present SMEs with high-risk financial imposts, both at the Work Authority application stage and continually thereafter.

The protracted and duplicative nature of the proposed changes, coupled with the estimated extent of the financial burdens they pose, threatens the sustainable viability, professional livelihoods and long-term participation of many of our members in the State's extractive industry.

However, further to these major concerns, there are several aspects of the consultation paper released by the Department of Primary Industry (DPI) that are supported by the CMPA and VLPA, namely:

Those within the consultation paper:

- Codes of Practice within the extractive industry;
- Changes to Work Plan requirements linked to Codes of Practice;
- Work Authority – Landowners consent; and
- The transfer and splitting of Work Authorities.

Others significant issues raised previously by the CMPA and VLPA that we believe are still in need of Government attention and response include:

- The protection of the State's finite supply of extractive resources;
- Government agreement to DPI being the lead agency for Work Authority approvals;
- A review of the existing Royalty Scheme; and
- The prevention of Work Authority encroachment.

We respectfully submit that Government should recognise our locally based, private capital membership is a mainstay of the affordable housing and commercial construction industries that have enjoyed unparalleled growth over a prolonged period throughout the State of Victoria.

In addition, our SME members also provide Governments; be they state, local or federal (in the case of jointly funded infrastructure projects); with the most affordable construction materials necessary for our ever expanding Victorian road network. This currently occurs in a highly competitive business environment that enables our end-user community to be the ultimate beneficiary of the invaluable balance between private and corporate extractive industry interests.

This balance stands to be severely disrupted, if not totally undermined in favour of a handful of multi-national corporations if the current EIDA and MRSDA merge proposal is implemented by Government.

In view of the enormity of concern expressed by our membership, the Management Committee of the CMPA would appreciate the opportunity to meet with you in the coming weeks to further discuss our concerns and endeavour to influence a more equitable outcome in this matter with Government.

We seek your favourable consideration to our request for a meeting, remaining available to meet at your convenience. We look forward to hearing from you in reply at your earliest opportunity.

Yours sincerely



Ron Kerr  
Honorary CEO  
Construction Material Processors Association (CMPA)

CC: Dale Seymour  
Deputy Secretary  
Energy, Resources and Major Projects  
Department of Primary Industries